

## Message Text

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ORIGIN EB-08

INFO OCT-01 EUR-12 ISO-00 CAB-02 CIAE-00 COME-00  
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 L-03 TRSE-00  
AGRE-00 INSE-00 VO-05 CA-01 /039 R

DRAFTED BY EB/OA/AVP:GGGRIFFITHS:GG  
APPROVED BY EB/OA(ACTING):AJWHITE  
EUR/CAN:GMONROE

-----126111 150555Z /17

P 142314Z NOV 77

FM SECSTATE WASHDC

TO AMEMBASSY OTTAWA PRIORITY

INFO AMCONSUL CALGARY PRIORITY

AMCONSUL TORONTO

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E.O. 11652: N/A

TAGS: EAIR, CA

SUBJECT: CIVAIR: PRECLEARANCE

REF: STATE 251207

1. ON NOVEMBER 10, DEPARTMENT RECEIVED NOVEMBER 7 LETTER  
FROM CANADIAN EMBASSY IN RESPONSE TO DEPARTMENT QUOTED  
REFTEL. FOLLOWING IS TEXT OF CANADIAN LETTER:

QUOTE DEAR MR. BILLER:

I REFER TO YOUR RECENT LETTER RECEIVED ON OCTOBER 19  
CONCERNING U.S. PRECLEARANCE AT CANADIAN AIRPORTS. I  
HAVE BEEN INSTRUCTED TO INFORM YOU THAT THE CANADIAN  
AUTHORITIES REGRET THAT THE FINDINGS OF THE TORONTO  
AIRPORT MANAGER REGARDING UNITED STATES SUGGESTIONS FOR  
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IMPROVEMENTS AT TORONTO'S TERMINAL I DO NOT APPEAR TO BE  
PERSUASIVE TO UNITED STATES OFFICIALS. IN ANY EVENT,  
THE CANADIAN AUTHORITIES AGREE THAT IT WOULD BE USEFUL  
TO HOLD DISCUSSIONS IN OTTAWA AT AN EARLY DATE, POSSIBLY  
IN MID-DECEMBER, TO RESOLVE OUTSTANDING ISSUES  
CONCERNING TORONTO.

THE CANADIAN AUTHORITIES APPRECIATE UNITED STATES CONCERN THAT SCARCE MANPOWER AND FINANCIAL RESOURCES BE DEPLOYED EFFICIENTLY AT ALL PRECLEARANCE SITES. WITH THIS END IN VIEW, SIGNIFICANT PROGRESS HAS BEEN ACHIEVED AT WINNIPEG AND VANCOUVER IN RESOLVING THE PROBLEMS SET OUT IN THE DEPARTMENT OF STATE'S NOTE OF JUNE 29, 1976. SEVERAL IMPORTANT MEASURES WERE ALSO INTRODUCED TO IMPROVE THE TWO-STOP PRECLEARANCE OPERATION AT TORONTO. THESE ARE REFLECTED IN THE MEMORANDUM OF CONSULTATION RECORDING THE MEETING BETWEEN CANADIAN AND U.S.A. OFFICIALS AT WASHINGTON APRIL 6-7, 1977. IN LIGHT OF THESE EFFORTS AND THE CONTINUING CANADIAN REASSESSMENT OF OPTIONS AT TORONTO'S TERMINAL I, YOU WILL UNDERSTAND THAT, IF THE U.S. CUSTOMS SERVICE IS UNABLE OR UNWILLING TO STAFF CALGARY, THE CANADIAN AUTHORITIES WOULD INEVITABLY VIEW THE RESULTING SITUATION AS ONE REPRESENTING AN UNFORTUNATE WASTAGE OF CANADIAN EFFORT AND RESOURCES IN MAKING AVAILABLE NEW CALGARY INTERNATIONAL AIRPORT FACILITIES ACCEPTABLE TO UNITED STATES INSPECTION SERVICES AT A COST OF SOME FIVE MILLION DOLLARS.

IT IS THE VIEW OF THE CANADIAN AUTHORITIES THAT ANY ATTEMPT TO LINK CALGARY AND TORONTO IS CONTRARY TO THE INTENT AND GROUND RULES LAID DOWN IN THE PRECLEARANCE AGREEMENT OF MAY, 1974, WHICH PROVIDES THAT PRECLEARANCE LIMITED OFFICIAL USE

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WILL BE INTRODUCED AT NEW POINTS IN CANADA AND THE UNITED STATES AS TRAFFIC JUSTIFIES IT AND AS ACCEPTABLE FACILITIES ARE AVAILABLE. ACCORDINGLY, WHILE AGREEING TO FURTHER DISCUSSION IN DECEMBER ON TORONTO'S TERMINAL I, THE CANADIAN AUTHORITIES CONSIDER IT ESSENTIAL TO RECEIVE FROM UNITED STATES AUTHORITIES AN ASSURANCE THAT THE CALGARY PRECLEARANCE FACILITY WILL BE STAFFED BY THE UNITED STATES INSPECTION SERVICES EARLY IN THE NEW YEAR.

SIGNED, V.G. TURNER, MINISTER. UNQUOTE.

2. DEPARTMENT PRELIMINARY ESTIMATES ARE THAT SUCH DISCUSSIONS SHOULD REQUIRE NO MORE THAN TWO DAYS. WEEK BEGINNING DECEMBER 12 SEEMS AT THIS POINT TO BE BEST WEEK-IN WHICH TO HOLD DISCUSSION. VANCE

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DIPLOMATIC COMMUNICATIONS, CUSTOMS CLEARANCES, AIRPORTS  
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**Disposition Date:** 22 May 2009  
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**Executive Order:** N/A  
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**Original Handling Restrictions:** n/a  
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**Type:** TE  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
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